



*The
Governmental
Coordination
Chapter*

Sarasota City Plan

and

Support Document

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**The
Governmental
Coordination
Plan**

INTENT AND PURPOSE

The purpose of Governmental Coordination Plan is to provide direction for the efficient and effective coordination between Sarasota City government and other governmental entities whose actions have mutual impacts. The foundation for this Chapter is **Sarasota's Strategic Plan** and Florida statutory requirements.

Sarasota's Strategic Plan Goals

In 2004, the City Commission adopted "Sarasota's Approach to Strategic Planning", which provides the foundation for the Strategic Plan and six Strategic Goals that play a role in establishing the Capital Improvements Plan:

"A responsible and accessible government that has sound financial and administrative practices."

To achieve this principle the City coordinates with various other governmental entities in order to provide high quality and efficient services for its residents. This chapter provides the framework for that coordination.

It is the intent of the Governmental Coordination Plan to pursue actions that further **Sarasota's Strategic Plan**.

Florida Statutory Requirements

The Governmental Coordination Chapter is also intended to meet the requirements as outlined in Chapter 9J-5 of the State of Florida Administrative Code. This chapter addresses the issues and recommendations contained in previous Evaluation and Appraisal Reports (EAR) adopted by the City Commission.

The Environmental Land Management Study ("ELMS III") amendments in 1993 resulted in several new sections of Chapter 9J-5 of the Florida Administrative Code (F.A.C.) related to dredge disposal sites in the Governmental Coordination Plan. These items are addressed in the Environmental Protection and Coastal Island Plan.

In 2005, the Florida Legislature required that local governments coordinate planning efforts with local public school boards by adopting Public School Facility Elements into comprehensive plans and implementing school concurrency requirements. Local governments within Sarasota County participated in a State pilot program to develop these requirements, which are being adopted in this version of the comprehensive plan.

Prior to the 1996 amendment, Chapter 9J-5 would have required a complicated Intergovernmental Coordination Chapter identifying all facilities with inter-jurisdictional impact. This requirement has

been replaced by a simpler requirement for procedures to identify and implement joint planning areas, municipal incorporation, and joint infrastructure areas. Campus master plans must also be recognized.

Organization of the Governmental Coordination Plan

The Governmental Coordination Plan consists of a goal followed by objectives and action strategies pursuant to the goal.

The Governmental Coordination Plan is organized around objectives addressing the following topics:

- Objective 1. Neighboring Jurisdictions,
- Objective 2. School Board of Sarasota County,
- Objective 3. Regional and other Local Planning Organizations:
 - Sarasota-Manatee Metropolitan Planning Organization,
 - Manasota County League of Cities,
 - Southwest Florida Regional Planning Council,
 - Sarasota Bay National Estuary Program,
 - University of South Florida,
 - Sarasota County Public Hospital Board,
 - Southwest Florida Water Management District,
 - Sarasota Manatee Basin Board, Sarasota -Bradenton Airport Authority, and
 - Water Planning Alliance.
- Objective 4. Specific Processes:
 - Interlocal Agreements,
 - Concurrency Reviews, and
 - Legislative Liaison.
- Objective 5. Revenue Sharing.

The Governmental Coordination Plan is one of the eleven plans which collectively represent the Sarasota City Plan. This Plan can neither stand alone nor be interpreted independent of the others.

Implementation of the Sarasota City Plan

Implementation of the Sarasota City Plan will require actions by both the public and private sectors. In this regard many of the plan components speak to “the City” pursuing certain actions to:

promote, provide, consider, identify, enhance, create, maintain, conserve, support, reduce discourage, coordinate, and employ.

While these actions may be initiated by City government itself, City government will also be expecting applicants seeking development approvals to pursue these same type of actions as part of their applications.

GOAL, OBJECTIVES AND ACTION STRATEGIES

Goal

The City shall maintain effective and efficient coordination with local, regional, State and Federal governmental entities and agencies.

Objective 1 – Neighboring Jurisdictions

The City will continue to coordinate with surrounding governments, including Sarasota County, Manatee County, and the Town of Longboat Key, on issues that have mutual impacts.

Action Strategies

- 1.1 **Joint Meetings of Elected Bodies:** The City Commission and elected bodies of surrounding local jurisdictions will hold joint meetings as needed to address issues that mutually affect each government entity.
- 1.2 **Sarasota County Council of Governments:** The Sarasota City Commission will maintain its membership on the Sarasota County Council of Governments in order to discuss issues of mutual interest and benefit with other governmental elected officials.
- 1.3 **Joint Staff Meetings:** City staff and the staff of surrounding governmental entities will meet as needed to coordinate pertinent long-range planning and implementation measures.
- 1.4 **Transmittal of Requests for Development Approvals:** The City will transmit pertinent requests for development approvals to surrounding local governments, based on the location of a petition, for review and comment.
- 1.5 **City Review of Requests for Development Approvals from Governments:** The City will review and comment on pertinent requests for development approvals from surrounding governmental entities which impact the City.
- 1.6 **Level-of-Service Standards:** The City will coordinate with Sarasota County, Manatee County, and the Town of Longboat Key on pertinent level-of-service standards, with an emphasis upon developing common methodologies that

evaluate the impacts to City infrastructure and services resulting from development outside of the City limits.

- 1.7 **Use of Operational Level-of-Service Standards:** For park and road facilities maintained by Sarasota County within the City, the County's level-of-service standards will be used by the City for review of requests for development approvals. For drainage facilities maintained by Sarasota County within the City, the City's level-of-service standards will be used for the review of requests for development approvals.
- 1.8 **Use of Maintenance Level-of-Service Standards:** Utilize the City's maintenance based level-of-service standards, for those parks, roads, and drainage facilities located with the City, but maintained by Sarasota County. In the case where an interlocal agreement previously exists prior to adoption of this action strategy, the maintenance based level-of-service standard applicable to that agreement may continue to be utilized until termination of that agreement.
- 1.9 **County Law Enforcement in Parks:** The City will explore with Sarasota County the patrol of City Parks by County Sheriff deputies.
- 1.10 **Annexation:** The City will jointly review and evaluate with Sarasota County any proposals or petitions for annexation including the determination of its relationship to both the City and County's urban service boundary, and any proposals for municipal incorporation for areas within the City.
- 1.11 **Joint Infrastructure Service Areas:** The City will jointly review and evaluate with Sarasota County the impacts of any proposals to establish areas in either jurisdiction where services or facilities are provided by the other jurisdiction.
- 1.12 **Natural Disaster Evacuations:** The City shall cooperate with Sarasota County through the Peacetime Emergency Plan to:
 - ensure orderly evacuation in the event of a natural disaster;
 - reduce evacuation times in conjunction with the Sarasota County comprehensive plan;
 - increase the amount of shelter space available; and
 - periodically review the city-wide Emergency Plan.

Objective 2 - School Board of Sarasota County

The City will continue to coordinate with the School Board of Sarasota County on actions that have mutual impacts.

Action Strategies

- 2.1 **Planning Process:** The City will expand its collaborative planning process with the School Board of Sarasota County to include:
 - a projection of population and public school siting needs;
 - an estimate of impacts during site acquisition;
 - review of site plans for new construction;
 - maintenance of adopted levels-of-service for public facilities subject to concurrency; and
 - a joint citizen participation and review process.
- 2.2 **Principles and Guidelines:** The City will maintain, with the School Board of Sarasota County, an interlocal agreement establishing principles and guidelines for the coordination of plans between the City and the School Board.
- 2.3 **High Quality Schools:** The City will cooperate with the School Board of Sarasota County to help achieve its objective of providing high quality education for children of City residents.
- 2.4 **School Facility Planning and Collection of School Impact Fees:** Implement the interlocal agreements with the School Board resulting from the adoption of the “Interlocal Agreement for Public School Facility Planning for the County of Sarasota” and (b) the collection of impact fees in accordance with the “Interlocal Agreement between the School Board of Sarasota County and the City of Sarasota Regarding Educational System Impact Fees.
- 2.5 **Coordination Mechanisms:** On an ongoing basis, the City shall establish new and review existing coordination mechanisms that will evaluate and address its comprehensive plan and programs and their effects on the comprehensive plans developed for the adjacent local governments, the School Board, and other units of local government providing services but not having regulatory authority over use of land and the State, by an annual county-wide forum, joint meetings or other types of forums with other agencies. Assistance for this effort shall be requested from regional and state agencies, as needed.

- 2.6 **Annual Reports:** On an annual basis, the School Board will provide the City with information from their Five-Year Capital Facilities Plan to determine the need for additional school facilities. The School Board shall provide to the City, each year, a general education facilities report. The educational facilities report shall contain information detailing (a) existing facilities and their locations and projected needs, and (b) capacity of each school, current enrollment and committed or reserved capacity. The report shall also contain the School Board's capital improvement plan, including planned facilities with funding representing the district's unmet needs.
- 2.7 **School Site Selection:** In order to coordinate the effective and efficient provision and siting of public educational facilities with associated infrastructure and services within Sarasota County, the Sarasota County Board of County Commissioners, the Sarasota County School Board, and the Town of Longboat Key, City of Sarasota, City of Venice, and City of North Port shall meet jointly to develop mechanisms for coordination. Such efforts may include:
- a) Coordinated submittal and review of the annual capital improvement program of the City, the annual educational facilities report, Five-Year Capital Facilities Plan and Five-Year School Plant Survey of the Sarasota County School Board.
 - b) Coordinated review and assessment of the associated costs and expenditures of siting and developing schools with needed public infrastructure.
 - c) Coordinated review of residential planned developments or mixed use planned developments involving residential development.
 - d) Use of a unified data base including population (forecasts of student population), land use and facilities.
 - e) Use of the School Board's Facilities Strategy Team to review coordinated siting of schools with parks for multi-functional use. Directives resulting from the joint meeting shall be incorporated into the *Sarasota City Plan*, Land Development Regulations, and other appropriate mechanisms as deemed necessary.
- 2.8 **Co-location and Shared Used of Facilities and Infrastructure:** The City shall coordinate with the Sarasota County School Board in determining the co-location and shared use of community facilities and infrastructure. A separate agreement will be developed for each instance of co-location or shared use that addresses specifics such as, but not limited to, the entity responsible for funding, construction, maintenance, and operation of the facility or infrastructure.

Objective 3 - State, Regional and Other Local Planning Organizations

The City will continue to coordinate with governmental entities on the development of state, regional and local plans with mutual impacts.

Action Strategies

- 3.1 **Regional Planning Organizations:** The City shall coordinate regional planning issues with:
- Sarasota-Manatee Metropolitan Planning Organization;
 - Manasota League of Cities;
 - Southwest Florida Regional Planning Council;
 - Sarasota Bay National Estuary Program;
 - Southwest Florida Water Management District;
 - Sarasota Manatee Basin Board; and
 - Water Planning Alliance.
- 3.2 **Other Local Entities:** The City shall coordinate with the following governmental entities on long-range planning and implementation:
- University of South Florida;
 - New College of Florida;
 - Florida State University;
 - Sarasota County Public Hospital Board; and
 - Sarasota-Bradenton Airport Authority.
- 3.3 **Coordination with the Regional Water Supply Plan:** The City shall coordinate its Water Supply Facilities Plan with the Regional Water Supply Plan of the Southwest Florida Water Management District to ensure consistency between the two plans. The Water Supply Facilities Work Plan will be updated, at a minimum, every 5 years within 18 months after the governing board of the Water Management District approves an updated regional water supply plan.
- 3.4 **Coordination with Campus Master Plans:** The City shall review campus master plans prepared pursuant to Section 1013.30, Florida Statutes, to ensure consistency with the Sarasota City Plan.
- 3.5 **Coordination with Public and Private Colleges and Universities:** The City will coordinate with local public and private colleges and universities to achieve consistency of their campus master plans with the Sarasota City Plan.

- 3.6 **Coordination with the Sarasota Bradenton International Airport:** The City shall coordinate with the Sarasota Bradenton International Airport in the implementation of the Sarasota Bradenton International Airport Master Plan Update, May 2009. This coordination may include an interlocal agreement on developing, administering, and enforcing zoning regulations in any airport hazard area located within the City. (*Amended by Ordinance No. 10-4906.*)

Objective 4 - Specific Processes

The City will continue to use interlocal agreements and other special processes to facilitate effective intergovernmental coordination.

Action Strategies

- 4.1 **Interlocal Agreements:** The City shall develop and maintain interlocal agreements with appropriate units of government to facilitate effective intergovernmental coordination.
- 4.2 **Interlocal Agreement for Transportation on Coastal Islands:** The City will pursue an interlocal agreement with the Town of Longboat Key to activate an inter-jurisdictional concurrency process for all development (except *de minimis*) on Longboat Key, St. Armands Key, Lido Key, Coon Key, and Bird Key.
- 4.3 **Concurrency Reviews:** The City will develop interlocal agreements with surrounding jurisdictions to require appropriate mitigation if a proposed development degrades level-of-service in those jurisdictions.
- 4.4 **Legislative Liaison:** The legislative liaison of the City Commission shall be designated by the City Commission. The legislative liaison shall monitor legislation which significantly impacts City programs and policies. Such monitoring shall include all units of local, regional and State government and will include regular reports to the City Commission.
- 4.5 **Informal Mediation:** The City shall consider using the informal mediation process of the appropriate Regional Planning Council in order to resolve incompatible issues with other local governments.
- 4.6 **Extrajurisdictional Transportation Impacts:** The City shall pursue the development of interlocal agreements with jurisdictions in order to provide for the assessment of development impacts in affected jurisdictions.
- 4.7 **Dispute Resolution:** Consistent with the Florida Statutes, the City shall utilize the dispute resolution process of the Southwest Florida Regional Planning Council regarding intergovernmental disputes on planning and growth management issues

between local governments, regional agencies, and private interests. If a dispute occurs with a local government in Manatee County, the City may consider utilizing the dispute resolution process of the Tampa Bay Regional Planning Council. (*Amended by Ordinance No. 10-4906.*)

Objective 5 - Revenue Sharing

The City will encourage the Florida League of Cities and other appropriate bodies to conduct a revenue sharing study for cities including the use of functional (daytime) population where appropriate. Following completion of the study the City will encourage its local delegation to present to appropriate federal and state agencies proposals for new formulas for revenue distribution. Example of potential revenue sharing concepts include:

- a sales tax formula based on where the sales occur;
- recognition of the functional daytime population rather than permanent population; and
- recognition of the share of tax-exempt properties.

The Governmental Coordination Support Document

The inventory and analysis in the Support Document provide the foundation for the Plan portion of this Chapter.

The Support Document is not adopted.

INVENTORY AND ANALYSIS

EXISTING RELATIONSHIPS

The City of Sarasota has a long history of active governmental coordination - from times preceding the Local Government Planning Act of 1975 to the present. Coordinated planning activities have included many agencies including: Sarasota County, Manatee County, Sarasota County School Board, the Southwest Florida Regional Planning Council (SWFRPC), the Sarasota/Manatee Metropolitan Planning Organization (MPO), and the Sarasota County League of Cities.

A substantial portion of intergovernmental coordination is achieved through informal processes, such as the exchange of data between City and County government agencies. These informal processes are useful and effective, but formal mechanisms for intergovernmental coordination are also necessary.

Illustration G-1, at the end of this section, presents an overview of various coordination mechanisms indicating the subject, the nature of the relationship, and the office with primary responsibility. Every mechanism on this list has been effective.

RESPONSE TO MAJOR ISSUES FROM THE EVALUATION AND APPRAISAL REPORT (EAR)

Shared Services

Pursuant to direction assigned by their governing bodies, the administrators of Sarasota County and the City of Sarasota explored and implemented consolidation or improving the coordination of certain services. The criteria used to evaluate the feasibility of a particular service consolidation included: cost-effectiveness in the delivery of services, savings in tax revenue, provisions for additional services to the community, and the levels of service provided. The following is a status report on the consolidation and improved coordination of services.

CONSOLIDATION ACHIEVED

- Parks & Recreation: Operation, but not ownership, of many parks were transferred to the County.
- Employee Benefit Programs: A health insurance consortium was initiated with Sarasota County, Sarasota Memorial Hospital and the School Board of Sarasota County.
- Fire and Ambulance: Consolidated under the County.
- Housing Programs: Consolidated but reports to both County and City.

COORDINATION ACHIEVED

- Stormwater Management: (Coordination of management, and maintenance is discussed in the Utilities Chapter.)
- Public Works (other than water and sewer): No shared services, but informal cooperation for areas near City boundaries and for emergencies.
- Purchasing: Some joint purchasing arrangements have taken place.

Impact Fees

The rationale behind impact fees is to make new development pay for all or part of the infrastructure expenses it causes. In redevelopment, only the increased impact compared with the previous land use is considered.

As part of interlocal agreements the City of Sarasota is part of the County's Facility Service Districts imposing impact fees on roads (for all development) and parks (for residential development only). There is also a County library impact fee which the City collects from new residential development only. The City Commission serves as the Advisory Board for the City of Sarasota Road Facility Improvement Districts, which sets capital improvement priorities for the use of impact fees for roads. In addition, the City collects impacts fees on behalf of Sarasota County for fire, EMS, justice, and general government and on behalf of the Sarasota County School Board for education.

For water and sewer facilities, the City has its own independent impact fee structure on all new development. The connection charge refers only to the right to tap into the system; it does not include the cost of the apparatus and its installation.

Suburban Growth and Strained Municipal Services

The City bears the cost of providing for a large daytime non-resident population who either work in the City or come in to take advantage of cultural, shopping, or recreational facilities.

The commuting patterns shown in the 2040 Vision Plan, a plan developed in the 1990s, indicated that 40,567 daily commuters come into the City of Sarasota from surrounding areas, while only 8,521 commute out from the City. In addition, major cultural and tourism attractions, such as the John Ringling Museum of Art, the Van Wezel Performing Arts Center, and the Sarasota Opera House, lie within the City limits, thus generating additional trips into the City. The Breen Report¹ indicates that the City's full-time equivalent functional population on an average day is 74,400; but at a peak time, the number of persons physically within the City limits actually is much higher. The continued rapid growth of surrounding jurisdictions, rather than growth within the City, is another major force responsible for straining capacity of the City's roads.

As a result, some public facilities, such as roads and sewer systems, must be designed not for a population of 55,000+ but rather for a number in excess of 74,400 commuters and day visitors. For example, highways normally are built to accommodate the 100th highest hour in a year. In the City of Sarasota, most of the highways' 100th highest hour occurs in the late afternoon. Hence, the design criteria accommodate suburban commuters driving home.

Fiscal Imbalance

The City contains a number of facilities which attract business and tourism to the area. A study is needed to relate revenues to expenses based on functional population and other criteria. For example, although almost one-half of the retail sales in the Standard Metropolitan Statistical Area (SMSA) occur in the City, the sales tax formula allows the City to keep only 16% of the tax revenue, and this percent continues to diminish since the unincorporated area of Sarasota County is growing at a much faster rate than the City.

Other pertinent issues include: tax-exempt properties in the City versus the unincorporated County; the socioeconomic causes of the loss of affluent households; and the fiscal sustainability of the City based on projected population and income levels.

The 2040 Vision Plan advocates shared responsibility with the County for: cultural attractions; economic development; environmental protection; housing needs; and public safety.

“Shared responsibility” does not necessarily mean consolidation (as discussed earlier), but rather a more equitable distribution of costs and revenues based on usage.

SIGNIFICANT NEW STATE REQUIREMENTS

Public Schools

Existing Facilities

Of the 39,249 public school pupils enrolled in Sarasota County during the 2005/06 school year, 6,011 reside within the City limits. The vast majority of those attend a school within the City limits as listed below and as prescribed by the attendance areas adopted by the School Board of Sarasota County. The number after each school indicates the percent of pupils who reside in the City.²

- Alta Vista Middle 66%
- Bay Haven Elementary 34%
- Brookside Middle 33%
- Sarasota High 35%
- Southside Elementary 62%
- Tuttle Elementary 95%
- Booker High 46%

It is noteworthy that, with the exception of Tuttle Elementary, all schools within the City limits have large numbers of pupils who commute into the City. As with adult commuting patterns discussed earlier, there are many more pupils in-commuting to City schools than City resident pupils who commute out.

Public School Planning and Coordination

As a result of changes to the Florida Statutes, the School Board and local governments within Sarasota County adopted a School Interlocal Agreement in May 2003. The interlocal agreement provides for joint school facility planning and decision making among the local governments. The benefits of joint planning include better coordination of new schools in time and place with land development and provision of infrastructure such as roads, water and sewer service, solid waste disposal, stormwater management, and recreation facilities; improved student access and safety; and joint use of schools with existing and planned recreation and community facilities.

In 2005, the Florida Legislature required that the school interlocal agreements be amended to reflect a new statutory mandate to implement school concurrency and that local governments adopt Public School Facilities Elements into the comprehensive plans. Therefore, the City adopted a revised interlocal agreement and a new Public School Facilities Chapter as a component of the *Sarasota City Plan*.

The School Board adopts a Five-Year Capital Facilities Plan each year. This plan includes existing and projected student enrollment, an inventory of existing educational facilities. It also includes a capital improvement plan with facility funding for the future five years. The Florida Statutes

requires the City to adopt the School Board's Five-Year Capital Facilities Plan annually by reference.

Campus Master Plans

The Governmental Coordination Chapter is required to recognize state university campus master plans prepared pursuant to Section 1013.30, Florida Statutes. New College of Florida is the one state university that is located entirely within the city. A new campus master plan for New Collage was adopted in 2006. It is consistent with the *Sarasota City Plan*. Action Strategy 3.4 indicates that the city will review campus master plans to ensure this consistency.

Coordination with Regional Water Supply Plan

In 2005, Senate Bill 360 required that the Governmental Coordination Chapter include a provision for coordination with the Southwest Florida Water Management District's Regional Water Supply Plan. This requirement ensures that local government water supply plans are consistent with the Regional Water Supply Plan. This chapter includes new Action Strategy 3.3 which addresses this requirement.

Inter-Jurisdictional Concurrence

The City has an existing policy to review development proposals of adjacent local governments which impact the City. Sarasota County's current rules of procedure for rezonings and development applications require them to notify the City for all development proposals within one-quarter mile of the City limits. In addition, under County Ordinance, the County notifies the City of all proposed residential developments between 1,000 and 2,000 units within one-quarter mile of the City limits.

Regionally significant developments which are defined by Florida State Chapter 9J-5 as "Developments of Regional Impact" (DRI) are subject to more demanding concurrency tests. Residential developments of 2,000 or more units are DRIs. Similar thresholds are promulgated by the State Department of Community Affairs for other land uses. A DRI could be several miles from the City, yet still impact City levels of service.

Because the current limitation to ¼ mile of the City limits is arbitrary and does not recognize the size of a development or its effect on LOS in the surrounding jurisdiction. The City should develop standards for inter-jurisdictional concurrency regulations for developments which are large enough to have significant impact on the City but too small to meet present DRI thresholds. A size/distance scale could be developed, based on a proposed development's size type and its distance from the City, to determine whether an interjurisdictional concurrency review is called for. These standards could then be adopted as interlocal agreements with surrounding jurisdictions.

development project located in Manatee County may impact the roads in the City of Sarasota and Sarasota County, however, the developer would not be assessed for making improvements to the impacted roadways outside of Manatee County. Local government staffs from the City, Sarasota County, Manatee County, and Town of Longboat Key agreed that each of their comprehensive plans should be revised to provide for the assessment of development impacts in affected jurisdictions. In response, this chapter includes Action Strategy 4.6 which calls for the creation of interlocal agreements to address the issue.

Dispute Resolution

In 2009, the Florida Statutes were revised to require that local governments utilize the dispute resolution process of their applicable regional planning council. The Southwest Florida Regional Planning Council adopted Chapter 29I-7, Florida Administrative Code, as its dispute resolution process in 1994. Resolution of any conflict under this rule would be guided by the Strategic Regional Policy Plan (SRPP). The purpose of the dispute resolution process is to reconcile differences on planning, growth management, and other issues among local governments, regional agencies and private interests. The dispute resolution process consists of seven components: (a) process initiation (initiation and response letters), (b) settlement meetings, (c) pre-initiation meeting, (d) situation assessment, (e) mediation, (f) advisory decision-making, and (g) reference to other dispute resolution processes (judicial, administrative, or arbitration proceedings). Components (a) and (b) are required while components (c), (d), (e), (f), and (g) are optional. Manatee County is the only one of the local governments that surround the City of Sarasota that is within the boundary of the Southwest Florida Regional Planning Council; Manatee County is a member of the Tampa Bay Regional Planning Council. If a dispute should arise with Manatee County that could be the subject of a dispute resolution process, the City would consider using the dispute resolution process of the Tampa Bay Regional Planning Council to resolve the issue.

Coordination with the Sarasota Bradenton International Airport

In 2009, the Florida Statutes were amended to include a requirement that this chapter provide for recognition of airport master plans and to regulate the land surrounding an airport. The Sarasota Bradenton International Airport (SRQ) adopted its most recent master plan update in May 2009. In the master plan, potential airport hazard areas are identified as Runway Protection Zones (RPZs) which are the approach and departure zones for the four runways located at SRQ. Currently, there are no structures or trees that obstruct the airspace required for the flight of aircraft in taking off, maneuvering, or landing. The Future Land Use Chapter includes Action Strategies that regulate land uses in the vicinity of the Airport in order to prevent future airport hazards. The City will need to develop zoning regulations in conjunction with airport officials in order to meet the state requirement and the provisions in this comprehensive plan for regulating land in the vicinity of the Airport.

**Illustration G-1
Inventory of Interlocal Agreements**

Name/Subject	Jurisdiction Agreement is With	Effective Date	Expiration Date	Comment
Public School Facility Planning	SB, SC, TLK, CNP, CV	4/8/2003	Agreement effective until one party terminates	Planning of public school facilities within the county
Lease of 4 th Street Station	SC	1/22/2002	Agreement effective until 8/12/2012 or one party terminates	Shared use of Police Station
Fire and Emergency Medical Services	SC	10/1/2003	9/30/2023	County to provide fire and EMS services within the city
Non-emergency use of Sarasota County 800 Mhz. Trunked Radio Communications System	SC		9/30/2015	Consolidates county and city non-emergency communications
Emergency Communication Services	SC	1/1/1996	9/30/2015	Consolidates county and city emergency communications
Utilization of Sarasota Sheriff's Office Message Switch	SC	1/14/2000	Agreement effective until one party terminates	Allows Sarasota Police Department, Sarasota County Sheriff, and Sarasota County Fire Department to share the Sheriff's message switch
Use of Mobile Data Terminal Computer System	SC	8/8/2002	Agreement effective until one party terminates	Automatically renewed agreement for the shared use of Mobile Data Terminal Computer

**Illustration G-1
Inventory of Interlocal Agreements**

Name/Subject	Jurisdiction Agreement is With	Effective Date	Expiration Date	Comment
Memorandum of Understanding between Sarasota Police Department and Sarasota County Sheriff's Office	SC	9/26/2000	Agreement effective until one party terminates	Provides Sheriff's Office with authority to investigate crimes at certain county facilities within Sarasota City limits
Interagency Agreement, Sexual Abuse Intervention Network	SC, SB	6/1/1998	Agreement effective until one party terminates	Signees cooperate in the planning and development of the sexual abuse intervention network
Interlocal Agreement for Municipal Solid Waste Disposal	SC	3/12/1996	Agreement effective until one party terminates	Sharing of landfill
Interlocal Agreement for Solid Waste Disposal	SC	10/4/1983	Agreement effective until one party terminates	Sharing of landfill
Interlocal Agreement regarding total consolidation of Stormwater Management	SC	7/28/1998	Agreement effective until one party terminates	Stormwater management program administered by Sarasota County
Amendment to Interlocal Agreement regarding total consolidation of Stormwater Management	SC	7/25/2000	Agreement effective until one party terminates	Allows for additional time for completion of drainage projects
NPDES Permits for Stormwater Management	SC, CV, LBK, CNP	7/21/1993	Agreement effective until one party terminates	Permitting for stormwater management projects
Potable water emergency	SC	1/20/1998	Agreement effective until	Interconnections for emergency water

Illustration G-1 Inventory of Interlocal Agreements				
Name/Subject	Jurisdiction Agreement is With	Effective Date	Expiration Date	Comment
interconnections			one party terminates	transmission
Shoulder Widening Design Reimbursement Agreement	SC	6/13/2000	Agreement effective until one party terminates	County to reimburse City for costs of shoulder widening designs on Siesta Drive
Memorandum of Understanding regarding Geographic Information Systems	SC	7/27/2000	Agreement effective until one party terminates	Allows sharing of GIS resources
Brownfields Community Redevelopment Program Interlocal Agreement	SC	8/1/2003	Agreement effective until one party terminates	Addresses administration of the Brownfields Community Development Program
Surtax Agreement	SC, CV, CNP, TLK	6/27/1989	Agreement effective until one party terminates	Outlines funding distribution
SB = School Board of Sarasota County SC = Sarasota County TLK = Town of Longboat Key CNP = City of North Port CV = City of Venice				

Source: Sarasota County Interlocal Service Delivery Agreement Report, December 2003.

APPENDIX 1

9J-5 Requirements Index

This Chapter was prepared to meet requirements outlined in the Florida Administrative Code, Chapter 9-J5. This appendix references the relevant headings from Chapter 9-J5 to the location in this Chapter where these requirements are met.

Rule 9J-5.015

Requirement

Location in the Sarasota City Plan

(1)	(a)	Inventory and Analysis
	(b)	Illustration G-1
(2)	(a)	Illustration G-1
	(b)and(c)	Inventory and Analysis
	(d)	N/A*
(3)	(a)	Goal
	(b)1	Objectives 1, 2, and 3
	(b)2	Objectives 1, 2, 3, and 4
	(b)3	Objectives 1 and 2
	(b)4	Addressed in Environmental Protection and Coastal Island Chapter
	(b)5	Objectives 1, 2, and 4
	(b)6	Objective 2
	(c)1	Action Strategies 1.1 through 1.12, 2.1 through 2.7, 3.1 through 3.4, and 4.6
	(c)2	Action Strategy 4.5
	(c)3	Action Strategies 1.1 through 1.5, 1.10, 1.11, 2.1, 2.5, 2.6, and 3.1 through 3.4
	(c)4	Action Strategy 1.11
	(c)5	Action Strategies 1.3 through 1.5, 2.1, 2.5, 2.7, 4.3, and 4.6-
	(c)6	Action Strategies 1.1, 1.2, 1.3, 3.1, and 4.2
	(c)7	Action Strategy 1.3, 1.4, 1.5, 2.1, and 4.6
	(c)8 and 9	Addressed in Environmental Protection and Coastal Island Chapter
	(c) 10	Action Strategy 3.4
	(c) 11	Action Strategies 3.1, 3.2, and 3.3
	(c) 12	Action Strategies 2.1 through 2.7
	(c) 13	Action Strategies 1.1, 1.2, 1.3, and 1.11
	(c) 14	Action Strategy 2.4
(4)		**

Explanations

Note: “Policies”, as required by rule 9J-5, are called “Action Strategies” in this Plan.

*(2)(d) There is no designated area of critical state concern located in the City.

** (4) This section, mandating an elaborate process of inter-jurisdictional impacts, has been repealed. It will be replaced with language pursuant to Chapter 163 as amended by H.B. 2705, the 1996 Growth Management Act. The anticipated 9J-5 requirements which affect this Chapter are as follows. Citations are to the Florida Statutes.

APPENDIX 2

Sarasota's Strategic Goals

In 2004, the City Commission adopted "Sarasota's Approach to Strategic Planning", which provides the foundation for the Strategic Plan and six Strategic Goals that are the foundation upon which the Sarasota City Plan is based. This appendix references objectives and action strategies in the Sarasota City Plan that implement these goals.

Our Vision

A City of urban amenities with small town living and feeling.

The Goals of the City of Sarasota

1. **A responsible and accessible government that has sound financial and administrative practices.**

Applicable Action Strategies 1.1 and 1.2.
2. **Viable, safe and diverse neighborhoods and businesses that work together.**

Applicable Action Strategies 2.5, 2.8, 3.1, 3.2, 3.3, 3.4, and 3.5.
3. **An economically sustainable community.**

No applicable Action Strategies.
4. **A workplace that attracts and retains an outstanding workforce.**

No applicable Action Strategies.
5. **An attractive, environmentally-friendly community that is safe and livable and provides an array of cultural and aesthetic enjoyments.**

No applicable Action Strategies.
6. **Well maintained and future-oriented infrastructure.**

Applicable Action Strategies: 1.6, 1.7, 1.8, 1.11, 2.4, 2.5, and 2.8

APPENDIX 3

Glossary

Concurrency

The necessary public facilities and services to maintain the adopted level of service standards are available when the impacts of developments occur.

Dual Taxation

The taxation by both City and County governments for a similar service, such as police protection.

“ELMS III”

The third and current version of the Environmental Land Management Study, passed in 1994 and further amended since that time. This is Florida’s growth management act which codifies Chapter 163 of the Florida statutes and guides Administrative Rule 9J-5. The original ELMS dates back to 1972.

S.M.S.A.

Standard Metropolitan Statistical Area. For the City of Sarasota, the U.S. Census defines the S.M.S.A. as the entirety of both Sarasota and Manatee Counties.

APPENDIX 4

Bibliography and End Notes

Bibliography

The Breen Consortium and the Powers-Hunter Group, City of Sarasota, Florida: An Analysis of the Impact of Metropolitan Central City Status on Economic and Social Environment, McLean, Virginia, 1994.

City of Sarasota Planning & Development Department, Sarasota 2040: The City of Your Dreams, November 30, 1994.

Endnotes

¹ The Breen Consortium and the Powers-Hunter Group, City of Sarasota, Florida: An Analysis of the Impact of Metropolitan Central City Status on Economic and Social Environment, McLean, Virginia, 1994.

² (Source: Rick Nations, School Board of Sarasota County, March, 1997 memorandum to Michael Taylor, City of Sarasota Planning & Development Department) Booker High School is a magnet school for the performing arts.